

Message Text

CONFIDENTIAL

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ACTION EA-06

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 PM-03 SP-02 OMB-01

TRSE-00 EAE-00 INR-05 INRE-00 CIAE-00 DODE-00 IGA-01

L-01 H-01 SSO-00 /040 W

-----151625Z 041547 /46

O R 150320Z MAR 77

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC NIACT IMMEDIATE 9814

INFO AMEMBASSY BANGKOK

C O N F I D E N T I A L JAKARTA 3313

LIMDIS

E.O. 11652: GDS

TAGS: MASS ID

SUBJECT: FUTURE OF GRANT MAP

REF: A) STATE 065607 B) STATE 556741

1. IN OUR VARIOUS CONVERSATIONS HERE ON FUTURE MAP WE HAVE SAID THAT ADMINISTRATION HAD DECIDED SEND FORWARD REQUEST FOR MAP FOR FY1978, BUT THAT FATE IN CONGRESS WAS UNCERTAIN AND IT COULD BE THIS MIGHT BE FINAL YEAR MAP. I HAVE NOT SAID SPECIFICALLY THAT CONGRESS WOULD BE TOLD THAT ADMINISTRATION HAD MADE DECISION THIS WOULD BE FINAL YEAR.

2. UNDER NORMAL CIRCUMSTANCES, I BELIEVE GROUND WORK HAS BEEN LAID FOR ME TO EXPLAIN ADMINISTRATION ANNOUNCEMENT TO THIS EFFECT. I FEAR, HOWEVER, DUNN ACTIVITIES SUBSTANTIALLY CHANGE SITUATION. ACCUSATION RE INDONESIAN ACTIONS TIMOR WHICH HAVE ALREADY RECEIVED PUBLIC AND PRESS ATTENTION HERE MAKE IT VERY LIKELY ADMINISTRATION AMMOUNCEMENT WILL BE SEEN AS PENALTY FOR ALLEGED TIMOR ACTIONS. INDONESIANS LIKELY CLAIM ADMINISTRATION HAS ACTED WITHOUT GIVING GOI CHANCE PRESENT ITS CASE.

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3. OBVIOUSLY, WE ARE ON HORNS DILEMMA. IF WE HOLD UP ANNOUNCEMENT (IF THIS WERE POSSIBLE) UNTIL AFTER DUNN HEARINGS, WE RISK SAME INTERPRETATION, POSSIBLY WITH ADDITION THAT WE TOOK SUCH ACTION EVEN AFTER HEARING INDONESIAN CASE.

4. ON BALANCE, THERFORE, I FEEL GROUND WORK HAS BEEN LAID AND, ON ASSUMPTION EXECUTIVE DECISION IS IRREVERSIBLE, WE SHOULD

NOW BE SPECIFIC WITH GOI. I HAVE APPOINTMENT TO SEE PANGGABBEAN MARCH 17. I HOPE ANY ANNOUNCEMENT TO CONGRESS CAN BE DELAYED UNTIL AFTER THIS MEETING. I SUGGEST, ACCORDINGLY, THAT I TELL HIM THAT IT IS ADMINISTRATION DECISION THAT FOLLOWING APPRAISAL OF CONGRESSIONAL VIEWS, ONLY WAY SECRETARY COULD SEE TO GET MAP FUNDS FOR INDONESIA AND THAILAND THROUGH THIS YEAR WAS TO AGREE WITH CONGRESS THAT THIS WOULD BE LAST YEAR OF MAP. I WOULD STRESS THIS HAD NOTHING TO DO WITH DUNN REPORT OR ANY OTHER FACTORS OTHER THAN THOSE WITH WHICH HE ALREADY ACQUAINTED.

5. THIS LIKELY BE ROUGH SESSION WITH PANGGABBEAN. WHEN ANNOUNCEMENT OF CUT OFF ACTUALLY MADE, WE CAN STILL ANTICIPATE IT WILL BE SEEN IN DUNN CONTEXT. WE SHALL HAVE TO DO OUR BEST TO CONTAIN SUCH SPECULATION. IN OTHER WORDS, IF DECISION IS IRREVERSIBLE, THE SOONER WE MAKE IT KNOWN, THE LESS LIKELIHOOD IT WILL BE SEEN IN DUNN CONTEXT-BUT NO STRATEGY WILL AVOID FALL OUT AND, ANY WAY WE DO IT, FALLOUT COULD BE BAD.

NEWSOM

NOTE BY OC/T: REFTELS NOT IDENTIFIED

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